### Can all providers continue to use a PGD to administer influenza vaccination to staff?

No.

Administration of influenza vaccine by an organisation to employees, including peer-to-peer vaccination, is provision of an occupational health service (OHS)

- Private or independent providers can only use PGDs when they are registered with CQC in order to provide one or more regulated activity, in compliance with section 10 of the *Health and Social Care Act 2008*.
- OHS are not a regulated activity and so are not registered with the CQC. Therefore, in accordance with the current legislation PGDs cannot be used by independent providers of OHS.
- Although organisations may have used PGDs for such services in the past the CQC has identified this as an area of non-compliance with legislation.
- Organisations now need to move to deliver services in accordance with the *Human Medicines Regulations 2012 (HMR 2012)*.

### What is a written instruction? How does it differ from a PGD?

Medicines can be supplied or administered in the course of an OHS by a registered nurse acting in accordance with the written and signed instruction of a doctor – this instruction is commonly called a written instruction. The use of a written instruction allows medicines to be provided under the exemption in *Schedule 17 of the HMR 2012* which is applicable only to OHS.

The written instruction is completely different to a PGD and is an arrangement between the named registered nurse(s) and the authorising doctor and isn’t subject to the same legislated framework of a PGD.

Under the exemption in *Schedule 17 of the HMR 2012* which is applicable to OHS, only registered nurses can be instructed to administer a medicine. The exemption cannot under the current legislation be used by any other registered healthcare professional.

**PGDs and written instructions are not interchangeable.**

For more detail on the legislation supporting OHS written instructions and PGDs see [PGDs and Occupational Health Services](#).

### What is the national written instruction template for influenza vaccination for Occupational Health Services (OHS)?

For seasonal influenza vaccination a written instruction, signed by a doctor, can allow named registered nurses to administer the seasonal influenza vaccination to staff, including as a peer-to-peer vaccinator. Immunisers must be trained and competent to work in accordance with the written instruction.

The written instruction template, *Written instruction for registered nurses to administer inactivated seasonal influenza vaccine as part of an occupational health scheme, which may include peer-to-peer immunisation*, has been produced by NHS Specialist Pharmacy Service (SPS) to support organisations in the provision of the seasonal influenza vaccination to their staff. The written instruction can be adopted by organisations.
# Factsheet for the administration of seasonal influenza vaccination for staff

Following the signed authorisation of the written instruction by an appropriate doctor, see ‘Who needs to sign the national OHS written instruction’ below.

Once adopted by the organisation the written instruction allows named registered nurses, who are trained and competent to work in accordance with the written instruction, to administer the seasonal influenza vaccination to staff under the signed written instruction.

The written instruction can also be used where organisations provide a service to another organisation for the influenza vaccination of employees.

The written instruction cannot be used to administer seasonal influenza vaccination to the public (i.e. to patients or clients) as this is not an OHS.

<table>
<thead>
<tr>
<th>Who needs to sign the national OHS written instruction template for influenza vaccine for it to be legally adopted by an organisation?</th>
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</table>
| Within the organisation adopting the written instruction template it must be signed by an Occupational Health Physician employed by that organisation – where there is no such doctor employed/contracted by the organisation it should be the doctor assuming responsibility for the delivery of the influenza vaccination programme to staff within the organisation (for example the organisation’s Medical Director or a GP partner).

The doctor signing the written instruction on behalf of the organisation they are employed by must be working within their own competency when signing.

<table>
<thead>
<tr>
<th>What are the roles and responsibilities of the doctor signing the written instruction?</th>
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</table>
| Signatories are recommended to consider the SPS advice ‘What are the roles and responsibilities of the various signatories of patient group directions (PGDs)?’ to support their role: although the document pertains to PGDs the roles and responsibilities of those authorising a written instruction would be similar.

<table>
<thead>
<tr>
<th>Do nurses using the national written instruction template need to sign it?</th>
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</table>
| Yes.

Registered nurses using the written instruction should complete the practitioner authorisation sheet to declare themselves as having completed the required training and deemed competent to work under the written instruction. The named nurses signing the written instruction should be confirmed by corresponding sign-off from their line manager/clinical supervisor. This is not a legal requirement but identified as a component of the national written instruction template to facilitate a good governance process for the authorisation of immunisers working under the written instruction.

<table>
<thead>
<tr>
<th>What are the roles and responsibilities of the nurse operating under the written instruction?</th>
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</table>
| Nurses operating under the ‘Written instruction for registered nurses to administer inactivated seasonal influenza vaccine as part of an occupational health scheme, which may include peer to peer immunisation’ should refer to Section 1 of the written instruction for further details of training and competency requirements. All registered nurses operating under this written instruction must at all times act within their own professional competency.

<table>
<thead>
<tr>
<th>Can healthcare professionals other than registered nurses work under an OHS written instruction?</th>
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</table>
| No. Currently the legislation only relates to supply and/or administration of a medicine by a registered nurse acting in accordance with the written instructions of a doctor. These written instructions define the circumstance(s) in which such medicines are to be used in the course of an OHS.
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
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<tbody>
<tr>
<td>Can all OHS (including NHS and independent organisations who provide private OHS) use the national written instruction template?</td>
<td>Yes. The written instruction template can be adopted by all organisations giving influenza vaccination to staff(i) as part of an OHS. The written instruction can be used within an organisation and where organisations provide flu vaccination services to other organisations as part of an OHS.</td>
</tr>
<tr>
<td>Our organisation commissions its OHS from another provider but this doesn’t include provision of seasonal influenza immunisation to our staff(i). Can our organisation adopt the national written instruction template to offer staff(i) peer-to-peer seasonal influenza immunisation?</td>
<td>Yes. The provision of seasonal influenza immunisation to staff(i) can be offered as a separate operation to the commissioned OHS. Therefore, peer-to-peer influenza vaccination can be undertaken by an organisation under this written instruction once signed by and appropriate doctor in the organisation, see ‘Who needs to sign the national OHS written instruction’ above.</td>
</tr>
<tr>
<td>Can private or independent healthcare providers of OHS services use PGDs to provide peer-to-peer influenza vaccinations to their own staff?</td>
<td>No. Private or independent providers can only use PGDs when they are registered with CQC to provide one or more regulated activity, in compliance with section 10 of the <a href="https://www.legislation.gov.uk/ukpga/2008/11">Health and Social Care Act 2008</a>. OHS are not a regulated activity and as such are not registered with the CQC; as a result PGDs cannot be used by independent providers of OHS.</td>
</tr>
<tr>
<td>Can private or independent healthcare providers of OHS services use PGDs to provide peer-to-peer influenza vaccinations to employees of other organisation?</td>
<td>No. Private or independent providers can only use PGDs when they are registered with CQC to provide one or more regulated activity, in compliance with section 10 of the <a href="https://www.legislation.gov.uk/ukpga/2008/11">Health and Social Care Act 2008</a>. OHS are not a regulated activity and as such are not registered with the CQC; as a result PGDs cannot be used by independent providers of OHS.</td>
</tr>
<tr>
<td>Can NHS in-house OHS services use PGDs to provide influenza vaccinations to their own staff(i) including peer-to-peer?</td>
<td>The legislation still allows NHS organisations to use PGDs and they may legally use them to provide in-house OHS where these are provided strictly to their own staff. However, NICE guidance (<a href="https://www.nice.org.uk/guidance/mpg2">MPG 2 2017</a>) recommends that PGDs should not be used where they are not required and <a href="https://www.gov.uk/government/publications/medical-occupational-health-care">HMR 2012</a> provides alternative exemptions in Schedule 17 for the delivery of occupational health services. As such the use of the written instruction rather than a PGD should be considered first as PGD use may not be appropriate unless it offers a benefit to service delivery i.e. provision by healthcare practitioners other than nurses, who may legally operate under a PGD. Where NHS organisations want to utilise a PGD for an occupational health service it would be the responsibility of the NHS organisation to develop and authorise the PGD in accordance with <a href="https://www.gov.uk/government/publications/medical-occupational-health-care">HMR 2012</a>.</td>
</tr>
<tr>
<td>Can an NHS organisation who does not operate an in-house OHS use PGDs to administer the seasonal ‘flu vaccine to</td>
<td>Yes.</td>
</tr>
</tbody>
</table>
### Factsheet for the administration of seasonal influenza vaccination for staff

**their staff (including peer to peer vaccination)?**

*Note: This includes staff offering commissioned services, sub-contracted staff and agency staff*

For seasonal ‘flu vaccination only it is acceptable for an NHS organisation which does not operate an in-house OHS to offer staff the seasonal ‘flu vaccination under a PGD where it has been locally determined that a written instruction cannot adequately meet the needs of the service. NICE guidance (MPG 2 2017) recommends that PGDs should not be used where they are not required and HMR 2012 provides alternative exemptions in Schedule 17 for the delivery of occupational health services. As such the use of the written instruction rather than a PGD should be considered first as PGD use may not be appropriate unless it offers a benefit to service delivery i.e. provision by healthcare practitioners other than nurses, who may legally operate under a PGD. Where NHS organisations want to utilise a PGD for an occupational health service it would be the responsibility of the NHS organisation to develop and authorise the PGD in accordance with HMR 2012.

All other OHS provided medicines/vaccines must be provided via the organisation’s OHS provider.

This advice includes all NHS organisations including, but not exclusively, NHS Foundations Trusts, NHS Trusts, NHS England and CCGs.

### Can NHS OHS services use PGDs to provide influenza vaccinations including peer-to-peer to employees of other organisations?

No.

When an NHS or other publicly funded body provides OHS to another organisation, be it private or publicly funded, this is deemed to be a private service. Private providers can only use PGDs when they are registered with CQC to provide one or more regulated activity, in compliance with section 10 of the Health and Social Care Act 2008. OHS are not a regulated activity and as such are not registered with the CQC; as a result PGDs cannot be used by an NHS or other publicly funded body providing OHS to another organisation.

### Will the PHE national influenza PGD still include OHS use?

No. The PHE influenza vaccine PGD will only cover NHS commissioned services. The PHE PGD will not cover the provision of occupational health schemes or peer to peer influenza immunisation.

The PHE PGD for seasonal influenza vaccination should continue to be used, where appropriate, for vaccination of patients.

### Can an organisation adapt the written instruction template to provide other vaccinations, immunisations or treatments to staff?

No — it is intended that only seasonal influenza vaccination is delivered under a written instruction in this way due to its exceptional scope.

Any use of a written instruction to provide any other vaccination, immunisation or treatment to staff as part of an OHS should only be undertaken by the occupational health department providing these services to an organisation whether that is in-house provision or as a commissioned service. Other OHS related vaccinations/immunisations or any other treatments should be managed under the direction of an occupational health physician and any decision to use a written instruction made by them.

### What should happen if a member of staff is excluded from receiving the seasonal flu vaccine under the Written Instruction?

Where appropriate, such individuals should be referred to the Occupational Health Consultant. In case of postponement due to acute illness advise when the individual can be vaccinated and how future vaccination may be accessed.

Document the reason for exclusion and any action taken in the individual’s Occupational Health records.
For further information see:

Q&A - PGDs, Written Instructions and Occupational Health Service [https://www.sps.nhs.uk/articles/pgds-and-occupational-health-schemes/](https://www.sps.nhs.uk/articles/pgds-and-occupational-health-schemes/)
Template - Written instruction for registered nurses to administer inactivated seasonal influenza vaccine as part of an occupational health service, which may include peer to peer immunisation [https://www.sps.nhs.uk/articles/written-instruction-for-the-administration-of-seasonal-flu-vaccination/](https://www.sps.nhs.uk/articles/written-instruction-for-the-administration-of-seasonal-flu-vaccination/)

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1 Under the current legislation, for the purpose of the written instruction, peer to peer vaccination refers to the administration of the seasonal influenza vaccine by an appropriately trained and registered nurse to another employee of the same organisation.

2 An Occupational Health Service (OHS) is a multidisciplinary service that aims to protect and promote workers' physical, mental and social health and well-being through actions related both to the work environment and to the workers themselves. For the purposes of this factsheet the terms Occupational Health Scheme and Occupational Health Service are deemed interchangeable.

3 This includes staff offering commissioned services, sub-contracted staff and agency staff.